Chapter 50 Standing Committee on Crown and Central Agencies

1.0 MAIN POINTS

Through its work and recommendations, the Standing Committee on Crown and Central Agencies (Committee) can help the Legislative Assembly (Assembly) hold the Government accountable for its management of the Crown Investments Corporation of Saskatchewan (CIC) and its subsidiary corporations. The Committee does this, in part, by reviewing chapters in our Reports, and the annual reports and financial statements of agencies within its subject area. It reports to the Assembly on the results of its review. These reports may contain recommendations resulting from our audit work.

On January 6, 2016, the Committee tabled a report with the Assembly on the results of its review. This report contains 66 Committee recommendations resulting from our audit work. At September 30, 2016, the Government had fully implemented 83% of these 66 recommendations, and partially implemented 91% of the remaining recommendations.

At September 30, 2016, the Committee had not reviewed several years of annual reports of CIC and two of its subsidiaries.

2.0 Introduction

This chapter provides an overview of the role and responsibilities of the Committee, focusing on those responsibilities related to our Office's work. Also, it describes the overall status of the Committee's recommendations resulting from our Office's work, the status of its consideration of our work, and the status of the Committee's review of annual reports of CIC and its subsidiary corporations.

2.1 Role and Responsibilities of the Standing Committee on Crown and Central Agencies

The Committee is one of the Assembly's four policy field committees. See **Figure 1** for a brief description of the responsibilities of a policy field committee.

Figure 1—Responsibilities of Policy Field Committees

The Legislative Assembly makes policy field committees responsible for examining certain documents within their assigned subject area. These documents include bills and regulations (proposed laws), estimates, and annual reports. During their reviews, these committees can consider issues of current concern, future objectives, and past performance.

Policy field committees can also conduct inquiries into matters within their mandated subject area. They provide the Assembly with reports on their activities and can make recommendations to the Assembly for its consideration.

The Standing Committee on House Services determines the membership of each policy field committee. Policy field committee meetings are open to the public. The Assembly's website contains information about the composition of each committee and records of their meetings (i.e., meeting notices, Hansard verbatim, minutes, videos, and reports).



Each committee establishes a steering committee composed of the Chair and Deputy Chair. The steering committee determines how it will plan and organize its business and makes recommendations related to the committee's meeting agenda, the calling of witnesses, times of sittings, etc. Their meetings are conducted in-camera and, unless otherwise authorized, decisions made by the steering committee must be ratified by the full committee.

Source: www.legassembly.sk.ca/about/introduction-to-committees (5 October 2016).

The Committee's assigned subject area encompasses CIC and its subsidiary corporations, supply and services (e.g., Ministry of Central Services), central government agencies (e.g., Ministry of Finance), liquor, gaming, and all other revenue-related agencies and entities.

The Assembly has given the Committee the following responsibilities in addition to those typically given to a policy field committee:

- The Assembly, through *The Provincial Auditor Act* and under its Rules and Procedures, refers portions of our Reports (chapters) related to CIC and its subsidiaries to the Committee. When the Committee considers chapters from our Reports, our Office and the corporation's appointed auditor, if any, attend to assist in its review.
- The Assembly requires the Minister responsible for CIC to notify the Committee, in writing, about significant transactions² of CIC and any of its subsidiaries within 90 days of the transaction. The notification must outline the objectives of the transaction, the financial implications, a statement of any changed liabilities, and the authority under which the transaction was made.³
- The Assembly periodically refers regulations and bylaws of professional associations (e.g., CPA Saskatchewan) to the Committee for its review.

For the period April 1, 2016 to September 30, 2016, the Committee met nine times.⁴ The purpose of most of these meetings was to review bills and the 2016-17 estimates related to agencies within its subject area. It did not receive any significant transaction reports.

During this period, the Committee made two reports to the Assembly:

- One on May 25, 2016, related to its Steering Committee's First Report.⁵ The report outlined how to proceed with public hearings for Bill No. 1, The Crown Corporations Public Ownership Amendment Act, 2016 in accordance with section 5(1) of The Crown Corporations Public Ownership Act.
- Another on June 13, 2016, related to its deliberations on Bill No. 1, *The Crown Corporations Public Ownership Amendment Act, 2016*⁶

Confidentiality notice: This may contain confidential information exempt from disclosure under The Provincial Auditor Act.

¹ Section 14.1(8) of The Provincial Auditor Act and rule 143(3) of The Rules and Procedures of the Legislative Assembly of Saskatchewan

² Significant transactions are defined by the Committee as those that are material in amount and outside the ordinary course of business, or are judged to be sensitive and likely of interest to legislators and the public.

³ Rule 143(4) of *The Rules and Procedures of the Legislative Assembly of Saskatchewan*.

⁴ Our 2016 Report – Volume 1, Chapter 38, included the work of the Committee from April 1, 2015 to March 31, 2016 (the Committee met 10 times). This chapter includes the work of the Committee from April 1, 2016 to September 30, 2016 because the Government transitioned to a March 31 year end for CIC and its subsidiaries.

⁵ www.legassembly.sk.ca/legislative-business/legislative-committees/crown-and-central-agencies/cca-steering-committee-report-1-28-legislature (5 October 2016).

⁶ www.legassembly.sk.ca/legislative-business/legislative-committees/crown-and-central-agencies/cca_1_report_2016.pdf (5 October 2016).

Figure 2 sets out the membership of the Standing Committee on Crown and Central Agencies at September 30, 2016.

Figure 2—Members of the Standing Committee on Crown and Central Agencies at September 30, 2016

Name of Member			
Colleen Young, Chair Carla Beck, Deputy Chair Fred Bradshaw Kevin Phillips	Terry Dennis Warren Kaeding Hugh Nerlien		

Source: www.legassembly.sk.ca/legislative-business/legislative-committees/crown-and-central-agencies/ (5 October 2016).

3.0 STATUS OF COMMITTEE WORK

3.1 Committee Work Related to our Audit Work

The Committee's January 6, 2016 report (i.e., *Eighth Report to the 27th Legislature* [4th Session of the 27th Legislature]) is its last report to the Assembly containing the Committee's recommendations resulting from its review of our Reports. This report contained 66 recommendations resulting from its work for the period August 23, 2007 to January 5, 2016.⁷

The Committee has not met since September 15, 2015 to consider chapters in our Reports related to CIC and its subsidiaries. At September 30, 2016, it has plans to meet in December 2016 to consider the chapters reflected in **Figure 3**.

Figure 3—Relevant Chapters of Provincial Auditor Reports that the Standing Committee on Crown and Central Agencies Had Not Yet Considered as of September 30, 2016

Agency	Related Provincial Auditor Report	Chapter	Number of New Recommendations to be Considered
	2013 Report – Volume 2	39	-
	2014 Report – Volume 1	12	1
Crown Investments Corporation of Saskatchewan	2016 Report – Volume 1	1	-
	2016 Report – Volume 1	9	4
	2016 Report – Volume 1	31	-
SaskEnergy Incorporated	2015 Report – Volume 1	30	-
Saskatchewan Government	2015 Report – Volume 1	15	6
Insurance	2016 Report – Volume 1	15	5
Saskatchewan Opportunities Corporation	2015 Report – Volume 1	29	-
	2014 Report – Volume 1	28	-
Cooketchewan Dower Corneration	2014 Report – Volume 1	29	-
Saskatchewan Power Corporation	2015 Report – Volume 1	17	4
	2015 Report – Volume 1	18	3

⁷ The Committee's previous report to the Assembly resulting from its review of our Reports was the *Tenth Report to the 25th Legislature* (3rd Session of the 25th Legislature) tabled on August 23, 2007.

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Agency	Related Provincial Auditor Report	Chapter	Number of New Recommendations to be Considered
Saskatchewan Transportation Company	2009 Report – Volume 1	14	-
Saskatchewan Water Corporation	2014 Report – Volume 1	4	-
	2014 Report – Volume 1	27	-
	2015 Report – Volume 1	3	-
Standing Committee on Crown and Central Agencies	2015 Report – Volume 1	33	-
	2016 Report – Volume 1	38	-

Source: Committees Branch, Legislative Assembly Service, Standing Committee on Crown and Central Agencies, *Business Referred to Committee*.

3.2 Implementation of Committee's Recommendations

The Committee has asked our Office to assess and report on the status of the recommendations the Committee makes and reports to the Assembly as a result of our audit work. We assess the status of financial-related recommendations each year as part of the annual integrated audits. We assess other recommendations, as part of audit follow-ups, either two or three years after the original audit, and subsequently every two or three years until the recommendations are either implemented or no longer relevant.

CIC's and its subsidiaries' implementation of Committee's recommendations remained strong. By September 30, 2016, they had fully implemented 83% of the Committee's 66 recommendations; and partially implemented 91% of the remaining recommendations.

Section 4.0 lists recommendations agreed to by the Committee and not fully implemented by September 30, 2016. It does not include one recommendation included elsewhere in this Report related to our annual integrated audit of Saskatchewan Water Corporation.

3.3 Committee Review of CIC Sector Annual Reports

Annual reports are key accountability documents. As a policy field committee, the Committee is responsible for examining annual reports and their related financial statements of agencies within its subject area (e.g., CIC and its subsidiary corporations).

Each year, CIC and its subsidiary corporations prepare annual reports and financial statements for tabling in the Assembly.

As of September 30, 2016, the Committee had not completed its review of the annual reports of CIC (dating back to 2008), SaskEnergy Incorporated (dating back to 2012), and Saskatchewan Development Fund Corporation (for 2012 and 2013).8

Confidentiality notice: This may contain confidential information exempt from disclosure under The Provincial Auditor Act.

⁸ Committees Branch, Legislative Assembly Service, Standing Committee on Crown and Central Agencies, *Business Referred to Committee*.

4.0 STATUS OF COMMITTEE RECOMMENDATIONS

Committee Report Year	Outstanding Recommendations ^A	Status			
Saskatchew	Saskatchewan Opportunities Corporation - Maintaining Facilities in a Sustainable Way (2012 Report - Volume 1)				
2016	18-1 that Saskatchewan Opportunities Corporation document, for each of its facilities, current condition, key risks, and remaining life span in the context of the facility's intended use.	Partially Implemented (as of January 31, 2015)			
2016	18-2 that Saskatchewan Opportunities Corporation expand its corporate maintenance plan to include all its maintenance objectives and priority strategies for the short and long term.	Partially Implemented (as of January 31, 2015)			
Saskatchew	an Power Corporation - Procurement (2007 Report - Volume 3)				
2016	23-2 that SaskPower consistently follow its established processes that require its staff to obtain the appropriate approval of the purchase prior to finalizing the purchase decision.	Partially Implemented (as of February 28, 2014)			
2016	23-4 that SaskPower track problems with key suppliers and make this information available for purchasing decisions.	Partially Implemented (as of February 28, 2014)			
Saskatchew	an Power Corporation – Gas and Electrical Installation Inspection (2011 Rep	port – Volume 2)			
2016	22-4 that SaskPower require management to review inspectors' rationale for not inspecting gas and electrical permits for high-risk installations.	Partially Implemented (as of March 31, 2014)			
2016	22-7 that SaskPower periodically give its Board of Directors summary trend information on its gas and electrical inspection activities and common or emerging trends or risks in gas and electrical installations.	Not Implemented (as of March 31, 2014)			
Saskatchewan Water Corporation - Maintaining Infrastructure (2006 Report - Volume 1)					
2016	12-1 that Saskatchewan Water Corporation compile reliable information detailing the water treatment and transmission infrastructure it owns and the condition of the infrastructure.	Partially Implemented (as of December 2, 2013)			
2016	12-2 that Saskatchewan Water Corporation develop and use a maintenance plan for its water treatment and transmission infrastructure.	Partially Implemented (as of December 2, 2013)			
SaskEnergy Incorporated – Securing SaskEnergy's SCADA System (2013 Report – Volume 1)					
2016	19-3 that SaskEnergy Incorporated configure its supervisory control and data acquisition system network to protect it from security threats. Partially Implement (as of March 20, 2019)				
2016	19-4 that SaskEnergy Incorporated monitor the security of its supervisory control and data acquisition system.	Partially Implemented (as of March 20, 2015)			

A The number preceding the outstanding recommendation reflects the chapter and recommendation number of our related report.